## October 2, 1998

IN RE: DOCKET NO. 98-294-C - UNITED TELEPHONE - Price Regulation Plan

COPY OF TESTIMONY OF C STEVE PARROTT W/EXHIBIT CSP-1 FILED BY ROBERT CARL VOIGT, ESQUIRE, ON BEHALF OF UNITED TELEPHONE COMPANY HAS BEEN DISTRIBUTED TO:

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Robert Carl Voigt Senior Attorney 14111 Capital Boulevard Wake Forest, North Carolina 27587-5900 Telephone: (919) 554-7870 Fax: (919) 554-7913

S. C. PUBLIC SERVICE COMMISSION

E C E V September 30, 1998

Mr. Gary E. Walsh, Acting Executive Director Public Service Commission of South Carolina Post Office Drawer 11649 Columbia, South Carolina 29211

S. C. PUBLIC SERVICE

RE: DOCKET NO. 98-294-C

RE: DIRECT TESTIMONY OF C. STEVE PARROTT, WITH EXHIBIT

Dear Mr. Walsh:

Enclosed for filing are the original and 25 copies of the Direct Testimony of C. Steve Parrott, with Exhibit CSP-1, in the above-referenced Docket. Under cover of this letter a copy of Mr. Parrott's Direct Testimony, with Exhibit, is being served upon Counsel for the Consumer Advocate.

Please contact me if there are any questions.

Sincerely yours,

Robert Carl Voigt

Robert Carl Voigt

RCV:sm

**Enclosures** 

Mr. Gary E. Walsh September 30, 1998 Page Two

Copy:

Mr. Elliott F. Elam, Jr., Staff Attorney J South Carolina Department of Commerce 2801 Devine Street Post Office Box 5757 Columbia, South Carolina 29250-5757

Mr. William F. Austin, Attorney at Law AUSTIN, LEWIS & ROGERS, P.A. Post Office Box 11716 Columbia, South Carolina 29211

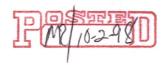
Mr. Martin H. Bocock, Jr.

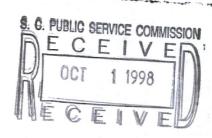
Director - Governmental Affairs (S.C.)

Sprint/United Telephone Company of the Carolinas

1122 Lady Street, Suite 1050

Columbia, South Carolina 29201





### **DIRECT TESTIMONY**

**OF** 

**CHARLES S. (STEVE) PARROTT** 



# BEFORE THE SOUTH CAROLINA PUBLIC SERVICE COMMISSION

ON BEHALF OF
UNITED TELEPHONE COMPANY OF THE CAROLINAS

**DOCKET NO. 98-294-C** 

**OCTOBER 1, 1998** 

SERVICE: OKMR

# UNITED TELEPHONE COMPANY OF THE CAROLINAS DIRECT TESTIMONY OF C. STEVE PARROTT BEFORE THE SOUTH CAROLINA PUBLIC SERVICE COMMISSION

#### **DOCKET NO. 98-294-C**

#### **OCTOBER 1, 1998**

Q. Please state your name, employer, title and business address. 1

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+\*

My name is Charles S. (Steve) Parrott. I am employed by Sprint's Mid-Atlantic 3 A. Operations as Director - Regulatory Affairs and I am testifying on behalf of United Telephone Company of the Carolinas in this proceeding. My business address is 14111 5 Capital Boulevard, Wake Forest, North Carolina 27587-5900.

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Please briefly outline your education, training and experience in the telephone industry.

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I hold a Bachelor of Science Degree in Business Administration (Accounting Major) from A. the University of Tennessee at Knoxville and I have twenty-one years of telephony experience with Sprint Corporation. After my employment with Sprint's regional local exchange company in Bristol, Tennessee in July, 1977 as a staff accountant, I have held numerous staff and management positions in the areas of finance/accounting, information management services, and regulatory affairs. Management positions include General Accounting Manager, Director - Local Revenues, Director - Rate Planning and Rate Case Matters, Director - Revenues and Regulatory Matters, Director - Regulatory Affairs

i		TN/VA and Director - State Regulatory Affairs. On January 1, 1998, I was appointed to
2		my present position of Director - Regulatory Affairs.
3		
4	Q.	What are your responsibilities as Director - Regulatory Affairs?
5		
6	A.	I am directly responsible for all state regulatory matters affecting Sprint's incumbent local
7		telephone operations in North Carolina, South Carolina, Tennessee and Virginia. In this
8		capacity, I am responsible for filing General Subscriber Service and Intrastate Access
9		Service Tariffs with the state utility commissions, the coordination of all state regulatory
10		matters, and I oversee external relations/contract administration with other local exchange
11		companies.
12		
13	Q.	Have you previously testified before regulatory agencies?
14		
15	A.	Yes, I have testified before the North Carolina Utilities Commission, the Public Service
16		Commission of South Carolina, the Tennessee Regulatory Authority (previously the
17		Tennessee Public Service Commission) and the Virginia State Corporation Commission
18		addressing the areas of finance/accounting, rate design, regulatory policy, price regulation
19		plans, rules for local exchange competition and universal service issues.
20		
21	Q.	What is the purpose of your testimony?
22		
23	A.	The purpose of my testimony is to explain the reason behind the filing of United's Price

24

Regulation Plan with the South Carolina Public Service Commission (SCPSC) on June 5,

1998. Let me point out one thing that I think is very important, United is not seeking
approval to be price regulated in South Carolina-United has been a price regulated
company in South Carolina since September 29, 1997. That fact is well-established and
is not at issue. In this proceeding, United is merely seeking approval of the
administrative guidelines to be followed by the Company under its existing price
regulation plan.

Q. Mr. Parrott, please give a brief overview of how United became a price regulated company in South Carolina.

12 As you know, United operated under rate of return regulation for many years. By letter
12 to the SCPSC, dated August 29, 1997, United elected to have rates, terms, and conditions
13 determined pursuant to the price regulation plan as set forth in S.C. Code Section 58-914 576(B). Having met the approved local interconnection agreement requirement stated in
15 S.C. Code § 58-9-576(A), United became a price regulated company on September 29,
16 1997.

Q. What prompted United to file a formal Price Regulation Plan on June 5, 1998?

20 A. United is seeking to accomplish three things with this filing. First, although being price
21 regulated and having filed tariffs subject to the statutory price regulation guidelines since
22 September 1997, United believes it would benefit the Commission and the Company to
23 set forth the administrative guidelines which apply to United's Price Regulation Plan
24 consistent with S.C. Code § 58-9-576. Second, this Plan is intended to further define the

1		complaint process applicable to the filing and review of United's tariffs. Third, United
2		wishes to reaffirm its status as a "small LEC" as defined in S.C. Code § 58-9-10(14).
3		
4	Q.	Does United's Price Regulation Plan vary from the statute?
5		
6	<b>A.</b>	No, not at all. If anything, our plan reinforces and supplements the statute. In Section 3
7		of the Plan entitled "Filing and Review of Tariffs," United mirrors S.C. Code § 58-9-
8		576(B)(6). Thus, our plan reinforces the code's tariff provision.
9		
10		Section 3 also acts to supplement the Code. Here, United's Plan offers substance and
11		detail to the otherwise undefined "complaint process" referred to in S.C. Code §58-9-
12		576(5).
13		
14	Q.	Mr. Parrott, please explain how you arrived at the complaint process language.
15		
16	A.	We looked to precedent. The South Carolina Public Service Commission should
17		recognize the language in United's Plan from their Order No. 96-19 in which the
18		Commission approved as modified BellSouth's complaint process (entitled "Review of
19		Tariffs") as set forth in BellSouth's Consumer Price Protection Plan. United agrees with
20		the Commission that this complaint process, currently in use by BellSouth, represents a
21		fair process and promotes the public interest.
22		
23	Q.	Mr. Parrott, please explain the ramifications small LEC status has with respect to
24		price regulation.

S.C. Code § 58-9-576(B)(3) and (4) provide that a small LEC, whose prices are below statewide average local service rate for flat-rated residential and single line business weighted by number of access lines, is exempted from the two-year rate freeze on the services and is not restricted to an inflation-based index once the rate freeze ends.
weighted by number of access lines, is exempted from the two-year rate freeze on the services and is not restricted to an inflation-based index once the rate freeze ends.
services and is not restricted to an inflation-based index once the rate freeze ends.
6
7 Q. Mr. Parrott, what evidence do you have to support the assertion that United is a
small LEC as defined in S.C. Code § 58-9-10(14)?
9
10 A. The South Carolina Code definition of a "small LEC" essentially defers to the definit
of a "rural telephone company" as defined in the Telecommunications Act of 1996,
U.S.C. § 153(37). To gain rural status, a company must meet at least one of the five
criteria described in subsections (A) - (D). As stated in Section 1 of the Plan, United
submitted a "self-certification" letter in accordance with FCC guidelines articulated in
Federal-State Joint Board on Universal Service, CC Docket No. 96-45, Report and C
16 FCC 97-157 (rel. May 8, 1997), p. 168-169, ¶ 310.
17
In the "self-certification" letter, United demonstrates that it meets two of the criteria
required by the definition of a "rural telephone company" (copy attached to United's
20 Price Reg Plan filing June 5, 1998). As a result, by meeting this definition, United m
the definition of a "small LEC" under the South Carolina law. Furthermore, United
treated as a rural telephone company in the recent Universal Service Fund proceeding

before this Commission (Docket No. 97-239-C).

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1	Q.	Mr. Parrott, why do you believe United's rates for residential and single line
2		business customers were below the statewide average at the time United entered
3		price regulation?
4		
5		The SCPSC Staff calculated statewide average rates for residential and single line
6		business services as of December 31, 1996. It is our understanding that there have been
7		no reductions in the aforementioned categories of services since the SCPSC Staff's
8		calculation and that several Interim LEC Fund participants have increased rates in
9		accordance with the Interim LEC Fund parameters.
10		
11		United's rates as of June 30, 1997 were \$14.41 for residential and \$30.99 for single line
12		business services. As clearly documented on the attached Exhibit CSP-1, United's rates
13		were below the statewide average prior to entry into price regulation.
14		
15	Q.	Does this conclude your testimony?
16		
17	A.	Yes.

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# United Telephone Company of the Carolinas

## Comparison of Average Access Line Rates

	<u>Residential</u>	<u>Business</u>	
Statewide Average Rates (Per SCPSC Staff)	\$14.86	\$36.56	
Info	ormation as of December 31, 1996		

\$12.99	\$27.86		
\$14.77	\$31.67		
14,171	4,300		
<u>54,715</u>	<u>19,551</u>		
68,886	23,851		
p			
\$184,081	\$119,798		
<u>\$808,141</u>	<u>\$619,180</u>		
\$992,222	\$738,978		
Rate			
\$992,222	\$738,978		
68,886	23,851		
\$14.41	\$30.99		
Information as of June 30, 1997			
	\$14.77  14,171  54,715  68,886  p  \$184,081  \$808,141  \$992,222  Rate  \$992,222  68,886  \$14.41	\$14.77 \$31.67  14,171	



I hereby certify that I have served a copy of the Direct Testimony of C. Steve Parrott, with Exhibit, on behalf of United Telephone Company of the Carolinas upon Counsel for the Consumer Advocate by depositing a copy in the United States Mail, first-class postage prepaid, and addressed as follows:

Mr. Elliott F. Elam, Jr., Staff Attorney
South Carolina Department of Consumer Affairs
2801 Devine Street
Post Office Box 5757
Columbia, South Carolina 29250-5757

This 30th day of September, 1998.

Robert Carl Voigt, Senior Attorney

United Telephone Company of the Carolinas

14111 Capital Boulevard Mailstop: NCWKFR0313

Wake Forest, North Carolina 27587-5900

Telephone: 919-554-7870

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North Carolina State Bar No. 6898